Mandated Labour Protections & Government Safety Nets: Economic outcomes and worker security

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Policy Studies Institute

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Labour Protections

Worker Protections

- Two groups of policy approaches
 - Mandatory Protections": Through the employment contract
 - dismissal protection
 - minimum wage
 - "Safety Net": Directly from the government
 - unemployment insurance
 - ★ active labour market programmes

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 - "Safety Net": Directly from the government
 - ★ unemployment insurance
 - ★ active labour market programmes
- Flexicurity
 - Strong safety net, but weak mandatory protections
 - Assumes protections and safety nets are substitutes for workers
 - Seeks to guarantee individual security but maintain firm flexibility
 - Ignores other policy goals (e.g. job match quality, employment)

Overview

- Questions
 - How have countries' policy approaches evolved over time?
 - Do countries use these as compliments or substitutes?
 - How do the two approaches influence labour market outcomes?
 - How do the two approaches influence workers' satisfaction?
 - Should countries use these as compliments or substitutes?
- Approach
 - Develop two indices capturing the two policy approaches
 - Use the indices to examine outcomes
 - Use micro data
- Presentation Outline
 - Policy & literature background
 - Index design and policy evolution
 - Analysis One: Effects on unemployment
 - Analysis Two: Effects on worker satisfaction
 - Conclusion

Policy Overview: Dismissal protection

Dismissal

Redundancies

Netherlands

Notice: 1 mo for < 5 yrs service, 2 mos for 5-10 yrs, 3 mos for 10-15, 4 mos for 15+

Severance: By collective agreement

Third Parties: Permission from Work & Income Centre or Judge rescinds contract

Justification: Necessary

United States Notice: None (2 weeks by convention)

Severance: None

Third Parties: None

Justification: None

Notice: Minimum 30 days from request

Procedural Failure: dismissal is null

Third Parties: Permission from Work & Income Centre

Priority: Last in first out

Notice: 60 days

Procedural Failure: 60 days pay + fine

Third Parties: Inform government unit & employee representative

Priority: Firm discretion (or union contract)

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Policy



Background

Policy

Policy Overview: Safety net expenditures





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Dependent variables:

- Inflation
- GDP growth
- Earnings growth
- Income inequality

- Firm exit and entry
- Productivity growth
- Foreign direct investment
- Unemployment / employment

Dependent variables: Inflation Firm exit and entry ۰ ۲ GDP growth Productivity growth ٠ Earnings growth ٠ Foreign direct investment Income inequality Unemployment / employment Control variables for studies predicting unemployment: ۰ GDP growth Interest rates Tax wedge Owner occupancy rates Union strength Total factor productivity growth ٠

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|--|--|--|--|--|--|--|
| Dependent variables: | | | | | | |
| Inflation | Firm exit and entry | | | | | |
| GDP growth | Productivity growth | | | | | |
| Earnings growth | Foreign direct investment | | | | | |
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| Control variables for studies predicting unemployment: | | | | | | |
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| GDP growth | Interest rates | | | | | |
| Tax wedge | Owner occupancy rates | | | | | |
| Union strength | Total factor productivity growth | | | | | |
| Findings for studies predicting unemployment: | | | | | | |
| Clear effects for duration | Mixed findings for unemployment rates | | | | | |
| • Clear effects for youth and women | • Tentative economic shock-EPL interactions | | | | | |
| | | | | | | |
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| Dependent variables: | | | | | | | |
|--|--|---|--|--|--|--|--|
| • • • | Inflation GDP growth G | • | Firm exit and entry Productivity growth Foreign direct investment Unemployment / employment | | | | |
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| Nickell, Scarpetta, Freeman, Duval, Micco, Pages, Blanchard, Feldman, Bassanini, QECD - ၁૧.C | | | | | | | |

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Labour Protections

Literature: Economics of happiness

Theories

- Relative happiness
- Fixed point happiness
- Culture-specific happiness

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Literature: Economics of happiness

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- Relative happiness
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What influences happiness?

- Unemployment
 - Strong social norms exacerbate the effect
 - High unemployment negates it
- Stability
- Income & Inequality
 - Within a country, income matters
 - Between countries, GDP matters to a point
 - Poverty increases the risk of suicide & unhappiness
 - Inequality generally decreases happiness for everyone,

Image: A matrix

... but it can depend on the individual's income

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 - ... but it can depend on the individual's income

Easterlin, Clark, Oswald, Stutzer, Diener, Eggers, Graham, Layard

Literature: Mandatory protection indices

De Jure Indices

- ٠ Dismissal protection: procedure, notice, severance
- Other protections: minimum wage, hours, probationary period, ... ۰
- Sources: OECD 1999/2006 "Employment Outlook," World Bank "Doing Business/Employing Workers," Botero 2004, Deakin 2007

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De Facto Indices

- Measure both law and implementation
- Questionnaire-based
- "Expert Respondents" (businesses or labour lawyers activists, lawyers, & professors)
- Sources: WEF "Competitiveness Report," Global Labor Survey

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Derivative Indices

- Mix of the two types of indices
- Politcy advocacy or scarce resources
- Sources: Heritage Foundation "Index of Economic Freedom," Fraser Institute "Economic Freedom Index," various academic papers

Policy Indices: Mandatory protections

- Includes:
 - Individual dismissals
 - Redundancies
 - Unjust dismissal
- Methods:
 - Country-year observations
 - Simple additive index
 - Cluster analysis
 - Factor analysis
- Sources:
 - Deakin 2007
 - ILO
 - Eurofound

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- Sweden 1982: priority rules for redundancy/rehires (Lag Om Anställningsskydd, see Neal 1984)
- US 1988: WARN system for redundancies (Worker Adjustment and Retraining Act, see De Meuse 2004)

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Policy Indices: Safety net

- Includes:
 - Benefit replacement rate
 - Unemployment insurance expenditures
 - Active labour market program expenditures
- Method:
 - PCA
 - Loadings: .545, .518, .660
 - Variance explained: 68%
 - Cronbach's alpha .7427
- Sources:
 - OECD Social Expenditures
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- The Netherlands 1980-2001: ALMP grew .6 to 1.1 % GDP
- Sweden 1989-1994: ALMP grew .6 to 2.5% GDP

Policy Indices: Combining indices



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Overview

Analysis One: Worker protections & unemployment

Questions:

- Effect on unemployment? By labour market segment?
- Effect on labour market participation? By labour market segment? •

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Analysis One: Method

OLS regression inappropriate

- iid assumption violated
 - Individuals are correlated within country-years
 - Also country and time cross correlations

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Logit model with country-year clustering

- Outcome: In(odds unemployed)
- Slopes
 - Estimated using OLS
 - Tried country-year centred independent variables
 - Estimated standard errors using Huber/White sandwich method

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Alternative method

Multilevel model (with crossed random effects)

- Currently impossible
- However, analysis is planned

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Labour Protections

Analysis One: Sample findings

| | all | |
|---------------------------|------------|--|
| Individuals | | |
| male | 1164* | |
| age | 0209*** | |
| married | 7462*** | |
| disability | 1.174*** | |
| education | | |
| compulsory | 4499*** | |
| 1 st secondary | 5875*** | |
| 2 nd secondary | -1.1611*** | |
| tertiary | -1.5707*** | |
| university + | -1.7632*** | |
| Country-years | | |
| union density | .0066* | |
| tax wedge | .0403* | |
| gdp growth | .0503 | |
| safety net index | 1050** | |
| mandatory index | .0289 | |

Logit regression predicting In(odds unemployment)

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Analysis One: Sample findings

| | all | age 20-24 | age 55-64 |
|---------------------------|------------|-----------|------------|
| Individuals | | | |
| male | 1164* | 05367 | .0900 |
| age | 0209*** | 1173*** | .0769* |
| married | 7462*** | 3192*** | 4291*** |
| disability | 1.174*** | .8234*** | 1.0954*** |
| education | | | |
| compulsory | 4499*** | .3387 | 4066** |
| 1 st secondary | 5875*** | .3404 | 7333*** |
| 2 nd secondary | -1.1611*** | 0999 | -1.026*** |
| tertiary | -1.5707*** | 7406* | -1.0816*** |
| university + | -1.7632*** | 4610 | -1.3775*** |
| Country-years | | | |
| union density | .0066* | .0004 | .0072* |
| tax wedge | .0403* | .0722** | .0096 |
| gdp growth | .0503 | .0417 | .0686 |
| safety net index | 1050** | 3693*** | .2916*** |
| mandatory index | .0289 | .1782* | .0616* |

Logit regression predicting In(odds unemployment)

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Analysis One: Youth employment effects



- Based on the estimates for ages 20-24
- Holding constant:
 - 22 year old male with tertiary education
 - In a country with 22% union density, 24% tax wedge, and 3% gdp growth.
- Note that evaluations find that ALMPs have no impact on youth. (Kluve et al)

Analysis Two: Worker satisfaction



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Analysis Two: Worker satisfaction



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Analysis Two: Design

Data:

World Values Survey/European Values Survey

• Unbalanced panel of 44 country-years

- FR, UK, DE, IT, ES, NL, BE, SE, USA, CH
- 1981, 1989, 1990, 1995, 1999, 2000, 2005

Analysis Two: Design

Data:

World Values Survey/European Values Survey

• Unbalanced panel of 44 country-years

- FR, UK, DE, IT, ES, NL, BE, SE, USA, CH
- 1981, 1989, 1990, 1995, 1999, 2000, 2005

Variables:

- Happiness
 - How often do you feel happy?
 - Are you satisfied with life?
 - Are you very happy, quite happy, not very happy, not at all happy?

Unemployment

- The unemployed should have the right to refuse a job.
- The unemployed should have to take any job or lose benefits.
- It is an individual's (the state's) responsibility to provide for people?

Controls

SES, income, hrs worked, education, employment status, health, ...

Conclusion

Findings

- Switzerland and Belgium as "flexicurity" countries? Small countries...?
- Mandated protections increase employment among prime-age workers, but increase unemployment among the young.
- Safety nets and ALMP reduce youth unemployment, but increase unemployment among older workers.

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Future work

- Labour market participation rates
- Heckman selection model
- Multilevel models
- Happiness analysis

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Future work

- Labour market participation rates
- Heckman selection model
- Multilevel models
- Happiness analysis

Thoughts

• The role of values in setting policy?